

AGENDA

Meeting Budget and Performance Committee

Date Thursday 8 January 2015

Time 2.00 pm

Place Committee Room 5, City Hall, The Queen's Walk, London, SE1 2AA

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Members of the Committee

John Biggs AM (Chairman)
Stephen Knight AM (Deputy Chair)
Gareth Bacon AM
Darren Johnson AM

Joanne McCartney AM
Valerie Shawcross CBE AM
Richard Tracey AM

A meeting of the Committee has been called by the Chairman of the Committee to deal with the business listed below.

Mark Roberts, Executive Director of Secretariat
Tuesday 23 December 2014

Further Information

If you have questions, would like further information about the meeting or require special facilities please contact: Dale Langford, Principal Committee Manager; Telephone: 020 7983 4415; Email: dale.langford@london.gov.uk; Minicom: 020 7983 4458.

For media enquiries please contact Alison Bell; Telephone: 020 7983 4228; Email: alison.bell@london.gov.uk. If you have any questions about individual items please contact the author whose details are at the end of the report.

This meeting will be open to the public, except for where exempt information is being discussed as noted on the agenda. A guide for the press and public on attending and reporting meetings of local government bodies, including the use of film, photography, social media and other means is available at www.london.gov.uk/sites/default/files/Openness-in-Meetings.pdf.

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Haddii ama ama qof aad taqaanid, uu ugu baahan yahay koobiga ajendhada, haddaladii ama warbixinta in far waaweyn loogu qoro ama farta qofka indoolaha akhrin karo, amaba luuqad kale, fadlan naga soo wac telefoonkan 020 7983 4100 ama email assembly.translations@london.gov.uk.

Ta ba ri enikeni ti o ba ni ife ni eda ewe nla ti igbimo awon asoju tabi papa julo ni ede ti abinibi won, ki o kansiya lori ero ibanisoro. Nomba wa ni 020 7983 4100 tabi ki e kan si wa lori ero assembly.translations@london.gov.uk.

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Certificate Number: FS 80233

Agenda
Budget and Performance Committee
Thursday 8 January 2015

1 Apologies for Absence and Chairman's Announcements

To receive any apologies for absence and any announcements from the Chairman.

2 Declarations of Interests (Pages 1 - 4)

The Committee is recommended to:

- (a) Note the list of offices held by Assembly Members, as set out in the table at Agenda Item 2, as disclosable pecuniary interests;**
- (b) Note the declaration by any Member(s) of any disclosable pecuniary interests in specific items listed on the agenda and the necessary action taken by the Member(s) regarding withdrawal following such declaration(s); and**
- (c) Note the declaration by any Member(s) of any other interests deemed to be relevant (including any interests arising from gifts and hospitality received which are not at the time of the meeting reflected on the Authority's register of gifts and hospitality, and noting also the advice from the GLA's Monitoring Officer set out at Agenda Item 2) and to note any necessary action taken by the Member(s) following such declaration(s).**

3 The 2015/16 GLA Group Budget (Pages 5 - 8)

Report of the Executive Director of Secretariat
Contact: Steve Wright; steve.wright@london.gov.uk; 020 7983 4390

The Committee is recommended to note the report, put questions to the guests on the 2015/16 GLA Group Budget and note the discussion.

4 Budget and Performance Committee Work Programme (Pages 9 - 12)

Report of the Executive Director of Secretariat
Contact: Steve Wright; steve.wright@london.gov.uk; 020 7983 4390

The Committee is recommended to note its work programme for 2014/15.

5 Date of Next Meeting

The next meeting of the Committee is scheduled for Tuesday 13 January 2015 at 10.00am in the Chamber.

6 Any Other Business the Chairman Considers Urgent

Subject: Declarations of Interests

Report to: Budget and Performance Committee

Report of: Executive Director of Secretariat

Date: 8 January 2015

This report will be considered in public

1. Summary

- 1.1 This report sets out details of offices held by Assembly Members for noting as disclosable pecuniary interests and requires additional relevant declarations relating to disclosable pecuniary interests, and gifts and hospitality to be made.

2. Recommendations

- 2.1 **That the list of offices held by Assembly Members, as set out in the table below, be noted as disclosable pecuniary interests¹;**
- 2.2 **That the declaration by any Member(s) of any disclosable pecuniary interests in specific items listed on the agenda and the necessary action taken by the Member(s) regarding withdrawal following such declaration(s) be noted; and**
- 2.3 **That the declaration by any Member(s) of any other interests deemed to be relevant (including any interests arising from gifts and hospitality received which are not at the time of the meeting reflected on the Authority's register of gifts and hospitality, and noting also the advice from the GLA's Monitoring Officer set out at below) and any necessary action taken by the Member(s) following such declaration(s) be noted.**

3. Issues for Consideration

- 3.1 Relevant offices held by Assembly Members are listed in the table overleaf:

¹ The Monitoring Officer advises that: Paragraph 10 of the Code of Conduct will only preclude a Member from participating in any matter to be considered or being considered at, for example, a meeting of the Assembly, where the Member has a direct Disclosable Pecuniary Interest in that particular matter. The effect of this is that the 'matter to be considered, or being considered' must be about the Member's interest. So, by way of example, if an Assembly Member is also a councillor of London Borough X, that Assembly Member will be precluded from participating in an Assembly meeting where the Assembly is to consider a matter about the Member's role / employment as a councillor of London Borough X; the Member will not be precluded from participating in a meeting where the Assembly is to consider a matter about an activity or decision of London Borough X.

Member	Interest
Tony Arbour AM	Member, LFEPA; Member, LB Richmond
Jennette Arnold OBE AM	Committee of the Regions
Gareth Bacon AM	Member, LFEPA; Member, LB Bexley
John Biggs AM	
Andrew Boff AM	Congress of Local and Regional Authorities (Council of Europe)
Victoria Borwick AM	Member, Royal Borough of Kensington & Chelsea; Deputy Mayor
James Cleverly AM	Chairman of LFEPA; Chairman of the London Local Resilience Forum; substitute member, Local Government Association Fire Services Management Committee
Tom Copley AM	
Andrew Dismore AM	Member, LFEPA
Len Duvall AM	
Roger Evans AM	Committee of the Regions; Trust for London (Trustee)
Nicky Gavron AM	
Darren Johnson AM	Member, LFEPA
Jenny Jones AM	Member, House of Lords
Stephen Knight AM	Member, LFEPA; Member, LB Richmond
Kit Malthouse AM	Deputy Mayor for Business and Enterprise; Deputy Chair, London Enterprise Panel; Chair, Hydrogen London; Chairman, London & Partners; Board Member, TheCityUK
Joanne McCartney AM	
Steve O'Connell AM	Member, LB Croydon; MOPAC Non-Executive Adviser for Neighbourhoods
Caroline Pidgeon MBE AM	
Murad Qureshi AM	Congress of Local and Regional Authorities (Council of Europe)
Dr Onkar Sahota AM	
Navin Shah AM	
Valerie Shawcross CBE AM	Member, LFEPA
Richard Tracey AM	Chairman of the London Waste and Recycling Board; Mayor's Ambassador for River Transport
Fiona Twycross AM	Member, LFEPA

[Note: LB - London Borough; LFEPA - London Fire and Emergency Planning Authority; MOPAC – Mayor's Office for Policing and Crime]

3.2 Paragraph 10 of the GLA's Code of Conduct, which reflects the relevant provisions of the Localism Act 2011, provides that:

- where an Assembly Member has a Disclosable Pecuniary Interest in any matter to be considered or being considered or at
 - (i) a meeting of the Assembly and any of its committees or sub-committees; or
 - (ii) any formal meeting held by the Mayor in connection with the exercise of the Authority's functions
- they must disclose that interest to the meeting (or, if it is a sensitive interest, disclose the fact that they have a sensitive interest to the meeting); and

- must not (i) participate, or participate any further, in any discussion of the matter at the meeting; or (ii) participate in any vote, or further vote, taken on the matter at the meeting

UNLESS

- they have obtained a dispensation from the GLA's Monitoring Officer (in accordance with section 2 of the Procedure for registration and declarations of interests, gifts and hospitality – Appendix 5 to the Code).

- 3.3 Failure to comply with the above requirements, without reasonable excuse, is a criminal offence; as is knowingly or recklessly providing information about your interests that is false or misleading.
- 3.4 In addition, the Monitoring Officer has advised Assembly Members to continue to apply the test that was previously applied to help determine whether a pecuniary / prejudicial interest was arising - namely, that Members rely on a reasonable estimation of whether a member of the public, with knowledge of the relevant facts, could, with justification, regard the matter as so significant that it would be likely to prejudice the Member's judgement of the public interest.
- 3.5 Members should then exercise their judgement as to whether or not, in view of their interests and the interests of others close to them, they should participate in any given discussions and/or decisions business of within and by the GLA. It remains the responsibility of individual Members to make further declarations about their actual or apparent interests at formal meetings noting also that a Member's failure to disclose relevant interest(s) has become a potential criminal offence.
- 3.6 Members are also required, where considering a matter which relates to or is likely to affect a person from whom they have received a gift or hospitality with an estimated value of at least £25 within the previous three years or from the date of election to the London Assembly, whichever is the later, to disclose the existence and nature of that interest at any meeting of the Authority which they attend at which that business is considered.
- 3.7 The obligation to declare any gift or hospitality at a meeting is discharged, subject to the proviso set out below, by registering gifts and hospitality received on the Authority's on-line database. The on-line database may be viewed here:
<http://www.london.gov.uk/mayor-assembly/gifts-and-hospitality>.
- 3.8 If any gift or hospitality received by a Member is not set out on the on-line database at the time of the meeting, and under consideration is a matter which relates to or is likely to affect a person from whom a Member has received a gift or hospitality with an estimated value of at least £25, Members are asked to disclose these at the meeting, either at the declarations of interest agenda item or when the interest becomes apparent.
- 3.9 It is for Members to decide, in light of the particular circumstances, whether their receipt of a gift or hospitality, could, on a reasonable estimation of a member of the public with knowledge of the relevant facts, with justification, be regarded as so significant that it would be likely to prejudice the Member's judgement of the public interest. Where receipt of a gift or hospitality could be so regarded, the Member must exercise their judgement as to whether or not, they should participate in any given discussions and/or decisions business of within and by the GLA.

4. Legal Implications

- 4.1 The legal implications are as set out in the body of this report.

5. Financial Implications

5.1 There are no financial implications arising directly from this report.

Local Government (Access to Information) Act 1985
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List of Background Papers: None

Contact Officer: Dale Langford, Principal Committee Manager

Telephone: 020 7983 4415

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Subject: The 2015/16 GLA Group Budget	
Report to: Budget and Performance Committee	
Report of: Executive Director of Secretariat	Date: 8 January 2015
This report will be considered in public	

1. Summary

- 1.1 This report sets out background information in relation to Budget and Performance Committee questions to senior representatives from Transport for London (TfL) and the London Legacy Development Corporation (LLDC) about plans for the Greater London Authority (GLA) Group Budget in 2015/16.

2. Recommendation

- 2.1 **That the Committee notes the report, puts questions to the guests on the 2015/16 GLA Group Budget and notes the discussion.**

3. Background

- 3.1 The Budget and Performance Committee's key responsibility is its annual scrutiny of the Mayor's budget proposals for the next financial year. This involves detailed examination of the Mayor's plans for spending his budget, suggesting amendments where necessary, and to help ensure taxpayers' money is spent appropriately and effectively on behalf of Londoners.

The annual budget setting process

- 3.2 Each summer the Mayor publishes Budget Guidance to the functional bodies on the preparation of their budgets. This contains information about the likely level of funding available for the next financial year as well as the Mayor's priorities for each organisation.
- 3.3 The Committee published during December its Pre-Budget Report, based on evidence from the GLA and functional body representatives, making recommendations to the Mayor for his draft Budget, which he publishes for consultation annually.
- 3.4 The Committee produces a formal response to the Mayor's draft Budget, which informs the full Assembly's debate and vote on the Mayor's proposals in February. The Assembly has the power to amend the total budget requirement for each functional body if a two-thirds majority agree to do so. The Mayor then publishes his final Budget before the start of the financial year in April.

2015/16 budget setting

- 3.5 On 3 July 2014, the Committee put questions to the following guests to examine the project prioritisation process, a key activity in the annual budget setting process and the revised GLA business plan for 2014/15 to 2015/16¹:
- Jeff Jacobs, Head of Paid Service and Executive Director (Communities and Intelligence), GLA;
 - Martin Clarke, Executive Director of Resources, GLA; and
 - Tom Middleton, Head of Governance & Resilience, GLA.
- 3.6 On 20 November 2014², the Committee put questions to the following guests as part of its discussion on the initial proposals for the GLA's budget:
- Sir Edward Lister, Mayor's Chief of Staff and Deputy Mayor, Policy and Planning;
 - Jeff Jacobs, Head of Paid Service and Executive Director (Communities and Intelligence), GLA;
 - Martin Clarke, Executive Director of Resources, GLA;
 - Fiona Fletcher-Smith, Executive Director of Development, Enterprise and Environment, GLA;
 - David Lunts, Executive Director of Housing and Land, GLA; and
 - Will Walden, Director of Communications and External Affairs, GLA.
- 3.7 The Committee published its Pre-Budget Report on 12 December 2014.³
- 3.8 On 19 December 2014 the Mayor published a consultation on his Draft Consolidated Budget for 2015/16 which was published on the agenda for the Committee's meeting on 6 January 2015.

4. Issues for Consideration

- 4.1 The following guests have been invited to attend the meeting to discuss the 2015/16 budget:
- Isabel Dedring, Deputy Mayor for Transport;
 - Sir Peter Hendy CBE, Commissioner for Transport;
 - Andrew Pollins, Interim Chief Finance Officer, TfL;

 - Neale Coleman, Deputy Chairman, LLDC;
 - David Goldstone, Chief Executive, LLDC; and
 - Gerry Murphy, Executive Director of Finance and Corporate Services, LLDC.

¹ The transcript of the this meeting can be found on the Committee's webpage <http://www.london.gov.uk/moderngov/ieListDocuments.aspx?CId=129&MId=4584&Ver=4>

² The transcript of the this meeting can be found on the Committee's webpage <http://www.london.gov.uk/moderngov/ieListDocuments.aspx?CId=129&MId=4864&Ver=4>

³ <http://www.london.gov.uk/mayor-assembly/london-assembly/publications/pre-budget-report-for-2015-16>

- 4.2 The Committee met representatives from the Mayor's Office for Policing Crime, the Metropolitan Police Service and the London Fire and Emergency Planning Authority on 6 January, and is due to meet the Mayor, his Chief of Staff and Director of Resources on 13 January 2015.

5. Legal Implications

- 5.1 The Committee has the power to do what is recommended in this report.

6. Financial Implications

- 6.1 There are no direct financial implications of this report.

List of appendices to this report:

None

Local Government (Access to Information) Act 1985
List of Background Papers: None
Contact Officer: Steve Wright, Scrutiny Manager
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Email: steve.wright@london.gov.uk

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Subject: Budget and Performance Committee Work Programme

Report to: Budget and Performance Committee

Report of: Executive Director of Secretariat

Date: 8 January 2015

This report will be considered in public

1. Summary

- 1.1 This report sets out proposals for the Budget and Performance Committee work programme for 2014/15.

2. Recommendation

- 2.1 **That the Committee notes its work programme for 2014/15.**

3. Background

- 3.1 The Committee receives a report monitoring the progress of its work programme at each meeting.

4 Issues for Consideration

- 4.1 During 2014/15 the Committee will scrutinise the Mayor's 2015/16 budget proposals for the Greater London Authority (GLA) Group on behalf of the London Assembly, as well as examine specific budget and performance issues across the GLA Group. The Committee is asked to note the following areas for investigation over the coming months:
- **Budget-setting process.** The Committee will carry out its scrutiny of the Mayor's budget for 2015/16 proposals over the coming months. In early December the Committee published its Pre-Budget Report before the Mayor published his draft consultation Budget. The Committee will examine this Budget in three meetings in early January, first with the heads of the functional bodies of the GLA Group, and then with the Mayor. The Mayor will publish a draft consolidated Budget in February which the Assembly will consider later that month.

Proposed meeting timetable

- 4.2 The table below sets out scheduled future meetings of the Committee in 2014/15. The Committee can agree further topics as the year progresses. Items are subject to change to enable the Committee to respond to matters at short notice.

Meeting date	Proposed topic(s)
Tuesday 13 January 2015	2015/16 Budget: the Mayor
Thursday 19 March 2015	Topic to be confirmed

Budget Monitoring Sub-Committee

- 4.3 The Budget Monitoring Sub-Committee monitors GLA Group spending and performance, and informs the work of the Budget and Performance Committee. The previously scheduled meeting on 17 December 2014 was rescheduled to 22 January 2015 so that an additional London Assembly Plenary meeting could take place that afternoon instead. The Sub-Committee's remaining two meetings during 2014/15 are:

- Thursday 22 January 2015; and
- Tuesday 24 March 2015.

- 4.4 Ideas under consideration for 2014/15 include:

- **New Year's Eve.** The Sub-Committee examined the sponsorship of the New Year's Eve event in July 2013. This is an opportunity to follow up that work, and investigate the ticketing arrangements for this year's event.
- **London & Partners.** Members may wish to examine how London & Partners uses its £11 million budget, how its performance can be measured, and progress of the Dot London initiative.

- 4.5 As well as examining the GLA Group quarterly monitoring reports, the Sub-Committee will explore topical issues or specific areas contributing to the full Committee's investigations or reports, where appropriate, and examine Mayoral Decisions.

Proposed meeting timetable

- 4.6 The table overleaf sets out scheduled future meetings of the Sub-Committee in 2014/15. The Sub-Committee can agree further topics as the year progresses. Items are subject to change to enable the Sub-Committee to respond to matters at short notice. The Sub-Committee will examine the GLA Group quarterly monitoring reports and invite functional bodies to appear as necessary.

Meeting date	Proposed topic(s)
Thursday 22 January 2015	New Year's Eve
	London & Partners
Tuesday 24 March 2015	Topic to be confirmed

5 Legal Implications

5.1 The Committee has the power to do what is recommended in this report.

6 Financial Implications

6.1 There are no direct financial implications to the GLA arising from this report.

List of appendices to this report:

None

Local Government (Access to Information) Act 1985
List of Background Papers: None
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